

REPUBLIC OF KENYA

GOVERNMENT OF MAKUENI COUNTY



COUNTY TREASURY

&

**DEVOLUTION, PUBLIC PARTICIPATION, COUNTY ADMINISTRATION AND
SPECIAL PROGRAMS**

PUBLIC PARTICIPATIO REPORT FOR 2024 COUNTY FISCAL STRATEGY PAPER(CFSP)

19th February 2024

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1.0 INTRODUCTION

The County Fiscal Strategy Paper (CFSP) provides the broad strategic priorities and policy goals that guides the county government in preparing the budget estimates for the FY 2024/25 and over the medium term. The CFSP emphasizes the importance of engaging stakeholders and soliciting public input to ensure that the budgetary decisions align with the needs and aspirations of the county's diverse communities. The PFM Act 2012 Section 117, mandates the County Treasury to seek and take into account the views of the Commission on Revenue Allocation, the Public, any interested persons or groups and any other forum that is established by legislation.

As a result, the County Government organized for public participation forums in all the 6 sub counties scheduled on Monday 19th February 2024. The sub-counties include; Kaiti, Kibwezi East, Kibwezi West, Kilome, Makueni and Mbooni. Further, public participation forums were undertaken at the Mombasa and Nairobi Diaspora.

1.1 Summary of attendance at the Community level- Sub county forums

Sub County	Venue	Sex	Below 35	35-60	Above 60	Pwd	Total
Kaiti	AIC Nunguni Church	Male					70
		Female					53
		Sub Total	20	94	9	10	123
Kibwezi East	Kambu Deliverance Church	Male	25	61	14	4	100
		Female	19	51	3	3	73
		Sub Total	44	112	17	7	173
Kibwezi West	ACK Makindu	Male				3	99
		Female				4	57
		Sub Total	55	88	15	7	156
Kilome	Tangu Catholic Church	Male	13	65	16	4	94
		Female	11	47	12	1	70
		Sub Total	24	110	28	5	164
Makueni	Wote Social Hall	Male	45	81	11	11	137
		Female	35	55	4	4	94
		Sub Total	80	136	15	15	231
Mbooni	Tawa Social Hall	Male				10	90
		Female				5	59
		Sub Total	35	99	15	15	149
Grand Total		Male					590
		Female					406
		Total	258	638	99	59	996

1.2 Summary of attendance at the Mombasa Diaspora Public Participation Forums

The meeting was attended by the County Governor, Executive Committee Members, County Budget and Economic Forum(CBEF), Chief Officers, county staff, professionals groups and leaders, Makueni citizens residing in Mombasa. Organized groups present included:

- a) Makueni Diaspora Mombasa
- b) Aa ma Mbuini –Mombasa Chapter,
- c) Coast Kamba professionals
- d) Association of Mombasa Lawyers
- e) Akamba Handicraft
- f) Kibwezi Well Wishers

The summarized attendance was as follows

Male	Female	PWD	Total
153	63	10	214

1.3 Summary of attendance at the Nairobi Diaspora Public Participation Forums

The meeting was attended by the County Governor, Executive Committee Members, County Budget and Economic Forum(CBEF), Chief Officers, elected leaders, county staff, professionals' groups and leaders, Makueni citizens living in Nairobi and environs and clergy.

The summarized attendance was as follows

Male	Female	PWD	Total
174	56	6	230

2.0 Summary of Deliberations During the Public Participation Forum

No	Sector	Priority Areas	Public Comments
1.	Water, Sanitation, Environment and Natural Resources	<p>The last mile water infrastructure initiative targeting connection of additional 1,000 HHs per ward (30,000 HHs in the County) to clean and safe Water-Ward Water Agenda.</p> <ul style="list-style-type: none"> • Implementation of the last mile water infrastructure initiative, connecting water source to the end user. • The initiative targets one project per ward and will cost Kshs. 275M in the FY 2024/25. • Promote sand value addition programme in CTTIs. • Climate change initiatives. • Landscape restoration, environment conservation and management 	<ul style="list-style-type: none"> • The potential of high-yield water sources and those with significant water storage remains underutilized, necessitating further enhancement, treatment, and distribution. For instance, Katilini remains untapped and susceptible to serious vandalism. It's imperative to expand distribution networks for existing projects and establish treatment facilities to ensure safe usage. • Prioritize mapping of existing water sources for extended distribution before initiating new water projects. • Renovation of existing water projects and purification of water in boreholes • Establishment of series of sand dams across major rivers. • The current target of 1,000 households per ward is insufficient. It should be raised to 3,000 households per ward to adequately address water needs. • Distribution efforts should prioritize major towns to maximize accessibility, especially considering that urban areas are often distant from natural water sources. • Implement solarization of water projects to reduce pumping costs amid rising fuel prices (promote green energy) • Inter-sectoral linkages • Community civic education on sanitation and sustainable utilization of water resources • Renovation and expansion of water tanks connected to existing rock catchments • Promote sand value addition in CTTIs as an IGA. Making of building blocks in CTTIs. Programme to be inclusive and involve PWDs. • Value addition of Ballast (<i>Kivuthi</i>) 1900 acres available • Wards to pull resources and have one impactful projects • Secure funding for sand value addition programs to address the surplus resource, which is causing issues in certain areas within the sub-county. • Strengthen water governance to address reported cases more effectively. Fast-tracking the enforcement of water policies and regulations is essential to prevent future vandalism and theft before initiating new water projects. • Cases of Illegal sand harvest are rampant within Kilome sub county. There is Need to streamline policies to avert illegal sand harvesting before implementation of sand value addition Program.

No	Sector	Priority Areas	Public Comments
			<ul style="list-style-type: none"> • Prioritize land restoration, preservation, and reclaiming of encroached water catchment areas. • Consider relocating residents in flood-prone areas along rivers to mitigate risks. • Conduct surveys of water schemes to address issues of public-owned water resources being unlawfully appropriated by individuals. Any water intervention should involve thorough surveying, beaconing, and establishing ownership. • Solid waste management concerns; plan for managing disposal of used beer bottles. • Packaging of sand for value addition • Strengthen water projects sustainability committees • The capped boreholes to be uncapped • Strengthen development partnerships to acquire more resources to support programmes like provision of tanks etc • Consider PWDs during water planning and connection to supply
2.	Agriculture and Rural Development	<ul style="list-style-type: none"> • Implementation of Value Chain Based agricultural development approach to ensure the sector supports the county agenda on food and nutrition security. • In the FY 2024/25, seven value chains will be promoted namely; Fruits (Mango, Avocado, Citrus) Cereal, Dairy, Chicken, Industrial crops, Meat, and Apiculture. The venture will be Ward based and is estimated to cost Kshs. 60 Million (Kshs 2 Million per Ward). • Irrigation development- Establishing or rehabilitating existing irrigation schemes 	<ul style="list-style-type: none"> • Prioritize marketing strategies for farm produce to enhance farmer profitability. • Operationalization of Makueni Integrated Grain Value Addition Plant-Investment/partnerships to run the facility • Organize farmer field visits, days and benchmarking visit for farmers • Integration of agriculture and climate change policy • Project conceptualization before budgeting and implementation. This will prevent future stalling of projects such as Kasikeu grain milling plant. • Existing incubators suffer from inefficiency due to power shortages, resulting in significant losses in poultry farming during breakdowns. • Promote the establishment of SACCOs and cooperatives to for marketing of farm produce and thus economically empower the local communities. • Promote growing of industrial crops especially sunflower and sisal • Enhance partnership with Kenya Forest Services to promote apiculture value chain • Promote pasture farming due to the continuing climate change • Promotion of fish and poultry farming in the county • Support farmers to access recommended subsidised pesticides

No	Sector	Priority Areas	Public Comments
		<ul style="list-style-type: none"> • Cooperative management and development: Strengthening the cooperative movement as a tool for economic growth and rural development • Strengthening Makueni Agriculture Training Centre (ATC) to supports training of trainers • Agriculture Extension and Capacity Development 	<ul style="list-style-type: none"> • Recruit more agricultural officers such as crop development officers • Promote organic farming • The petition on NARIGP program should be resolved • Carry out soil testing to determine soil types and best suites crops • Pass the food safety bill • Financial support to farmers to support solar farming in irrigation. • Additional funds for the sector to help in training of the youths and community on agri-business as a source of income. • Sensitization of the modern farming and cooperative development • Weights and measures to be enforced in markets to get real value of produce. • Provision of subsidized certified seeds and aggregation farm centres in the devolved units. • Trainings and provision of seeds to be done on time. • Revive the cattle dips, AI • Agricultural intelligence to eradicate middlemen. • Capacity build the cooperative and Sacco's sector-training and seminars • Finalization and operationalization of bee keeping for instance Nzoeni bee keeping
3.	Transport, Infrastructure, Public Works, Energy and ICT	<ul style="list-style-type: none"> • Rehabilitation and maintenance of critical county road network and opening up of strategic road links to agriculture rich zones. • Upgrade urban road infrastructure and storm water management. • Mainstreaming renewable energy sources to County government projects and installations. • Enhance access to the grid in rural and urban areas through 	<ul style="list-style-type: none"> • Emphasize the construction of durable, all-weather roads. Instead of repeatedly grading multiple roads that deteriorate over time, invest in the construction of a single high-quality road to ensure long-lasting infrastructure. • Consider connecting electricity to the marginalized community members • Invest in green energy promotion to address the issues of costly electric power access. • Need for collaboration between county and national government on road construction • Fuel levy to be unbundled in terms of which road • REREC programmes to be shared equitably • • PWD inclusivity to public transport and in public institutions (pwd friendly buildings) • Expansion of roads and spillways

No	Sector	Priority Areas	Public Comments
		the REREC Matching Grant projects.	<ul style="list-style-type: none"> • Training of personnel so as to fully operationalize the CICs. • Stable power supply and internet services to libraries and schools. • Improve the Network connectivity and well-equip the CIC centres • Consider street lighting in local markets • Fast track and monitor project implementation • KEHNA and KERRA to factor drainage structures during implementation • Local contractors to be prioritized during tendering • Facilitate the PMC overseeing projects and exempt their payment from the contractual amount • Community workers programme to create employment to the community • Construction of road structures like culverts and drifts when constructing roads • Collaboration with KPLC to enhance maintenance of electricity poles by cutting down overgrown trees • Automation of health services especially the billing process
4.	Health Services	<ul style="list-style-type: none"> • Upgrading (Remodelling) of 16 rural health facilities to provide 24-hour healthcare services. • Universal and primary health care programme 	<ul style="list-style-type: none"> • Ensure mass registration of the community members to Universal Health Care program and capacity build CHVs. • Adoption of tele-medicine in provision of health services • Ensure staffing, equipping and drug supply to the model health facilities. • Consideration of health facilities where there is due to high/upcoming demand for example Konza city • Additional staff to dispensaries to address the issue of closure when on leave • Construction of staff quarters in Kilungu sub county hospital • Availability of customer care desk for gender-based victims in health centres • Solarisation in health centres to address the challenge of electricity blackout • Capacity building for community health promoters through training, increase stipend and numbers • Reduce ambulance rates • Fencing of health centres • Free medication for people with disabilities • Need for reliable Ambulance services in the local areas to improve referral services • Improve mortuary services in the sub-county hospital and provide a kidney analysis machine

No	Sector	Priority Areas	Public Comments
			<ul style="list-style-type: none"> • Experts in counselling to enhance mental health awareness • Upgrading of all health facilities • Sign language interpreter in hospitals and public gatherings • Medical staff to be trained on etiquette • Construction of hospital dumpsites • Address water shortage in health facilities • Enhancing PWDs assessment and screening at the Sub-County hospitals • Adequate provision of drugs in health facilities • Enhance information accessibility for PWDs- Sign language interpreters in health facilities • Universal Health Programme sensitization
5.	Social Protection, Education, and Recreation	<ul style="list-style-type: none"> • Promote access to quality education and training through the capitation programme to 40,000 ECDE pupils and 5,000 CTTIs trainees- • Enhance scholarship programme • Bursary Programmes totalling to Kshs 2M per ward • Youth talent and sports development by supporting the SUPA Cup and KYISA competitions. • Enhance youth employability through the apprenticeship, internship and mentorship programmes • Operationalize the re-engineering and restructuring of Makueni County Empowerment Fund (Tetheka Fund) through digital operations. 	<ul style="list-style-type: none"> • The current bursary allocation target of 2 million is inadequate compared to the increasing cases of needy students and the right allocation of the bursaries. • The roof of Kiteini ECDE has been damaged, resulting in an inadequate learning environment for students. • • Launch initiatives aimed at child protection, focusing on empowering advocates to champion their safety. • Ensure adequate funding for Gender-Based Violence (GBV) programs. • Implement empowerment programs tailored for boys. • Establish GBV and child rescue centers. • Introduce a School Feeding Program. • Encourage and involve Form Four leavers in vocational training centers within the county and at ATC Kwa Kathoka to prevent idleness and cases of drug abuse • Enhance social economic empowerments training at ward level • Transparency on scholarship programmes by providing ward data on the issuance, and increase funding • Purchase of assistance devices for people with disabilities • Creation of employment opportunities for people with disabilities • Aid unskilled youths to acquire certification through CTTIs and NITA

No	Sector	Priority Areas	Public Comments
		<ul style="list-style-type: none"> Enhancing socio-economic empowerment of vulnerable and marginalized groups (children, the elderly and PWDs) 	<ul style="list-style-type: none"> Renovation, equipping with new curriculum books and provision of WiFi services in the libraries Operationalize tallying centres to support and improve talents in the community. Students in CTTIs to be engaged in contractual works in the county PWD empowerment through sports and other talents. Levelling of playgrounds Construction of Rehabilitation centres Tetheka fund to be open to individuals and minimize collateral needed for the youth Child protection programmes
6.	General Economic and Commercial Affairs	<ul style="list-style-type: none"> Trade development and promotion Construction of Nunguni Business Centre and Town Infrastructure Upgrade 	<ul style="list-style-type: none"> Development of market shed in busy urban areas such as Malili Establishment of lorry packs within urban areas along Mombasa-Nairobi road for maximum revenue collection. Construction of an industrial area. Provision of dumpsites and bins to all markets Encourage trade fairs and exhibitions Need for additional market cleaners and personnel to work in the public toilets Honey promotion
7.	Lands and Urban Development	<ul style="list-style-type: none"> Rehabilitation and redevelopment of Kaiti river waste dumpsite into a recreational/solar Park Urban infrastructure development Enhanced security of land tenure 	<ul style="list-style-type: none"> Prioritize the safeguarding of water catchment areas to ensure sustainability. Planning of markets Issuance of title deeds to the remaining categories of people that had not received their title deeds in Nguu Masumba to be followed up and fast tracked Enhance urban infrastructural development, including the establishment of systems for liquid waste management (such as DTF establishment) and effective storm water management. Improve physical planning of markets and towns Mapping surveying and titling of land Provision of land for stock yards, cemetery and dumpsites Reduce the cost of survey services

No	Sector	Priority Areas	Public Comments
8.	Devolution	<ul style="list-style-type: none"> • Resource Mobilization- Intensifying efforts to increase Own Source Revenue (OSR) by 7% from Kshs 1.24 Billion in 2023/24 to Kshs 1.327 Billion in FY 2024/25 • Strengthening human resource management and development through the annual performance contracting, staff trainings and conversion of cohort II of ECDE teachers, • Equipping of the Makindu fire station 	<ul style="list-style-type: none"> • Construction of bus parks in towns • Development of Lorry parks within the urban centres for increased revenue collection • Construction of Kilome Sub county social hall to ensure meetings in the future are not held in churches. • Construction of ward/sub ward offices • Penalties for people misusing public property e.g. vandalism • Funding and offering civic education to development committees • Strengthening of Monitoring and Evaluation of the County projects • Early advertising of public participations • Need for more experts (trained personnel) to work with PMCs in the development of projects. • Strengthen government services and local levels (Development committees' operationalization) • Provision of security for the revenue officers to enable them collect cess at night • Establishment of market committees to enhance revenue collection <p>Agricultural Show and trade fair as revenue source</p>
9.	Other focus area not listed above		

Other comments;

- Kilome Sub County has no flagship projects.
- Kibwezi East proposed: Upgrading of Kambu Sub-county hospital and construction of Abattoir

3.0 EMERGING ISSUES FROM THE FORUMS

- Community proposals for interventions through public participation are often disregarded, leading to frustration among residents.
- There is a rise in vandalism of county projects with no effective measures taken to apprehend and prosecute the culprits.
- Administrative boundary issues persist between Kiima Kiu Kalanzoni ward and Machakos County, affecting residents whose IDs indicate Machakos County but do not receive corresponding benefits.
- Public land grabs are a growing concern and require urgent measures to secure.
- Kilome sub-county lacks flagship projects, highlighting a need for development initiatives in the area.
- The citizens were concerned about the court ruling on the revenue collection for Mtito Andei by Taita Taveta. It was however clarified that the County Attorney has taken up the matter and is working to challenge the ruling.
- Employment of locals in Thwake Dam Project and Konza Techno city.
- Exploitation of Gold mining at Syotuvali - Kalawa ward
- The turn up for people with disability was low. There was urge for county government to organise transport logistics to increase their attendance
- Sign language experts in pp forums which will ensure accommodation of all groups
- Quarterly budget review meetings for the communities.
- Policy guidelines to prevent reallocation of funds meant for projects

4.0 CHALLENGES

- Documents issued during the public participation were primarily written in English, resulting in comprehension challenges for many participants.
- Accessibility of data on all projects done in the county
- Incomplete/stalled projects within the sub county. Nguumo poultry slaughter house
- Lack of title deeds
- Holding public participation at sub county level limits participation of people
- Alteration of public views and opinions by county assembly and executive
- Time allocated for participation is not enough
- Untimely reimbursement of facilitation to participants
- Lack of a PA system during

5.0 RECOMMENDATIONS

- Provide translations of written information into languages that are understandable to community members.
- Enhance social security to reduce vandalism rate
- Top notch sand management and harvesting procedures

- Implementing stronger regulations and enforcement mechanisms to prevent illegal land grabs and protect the rights of marginalized groups
- Establish clear and consistent guidelines for defining and managing boundaries.
- Budget public participation process to begin at the cluster level
- Elections for development committees to be done in the next two months
- Linkage of CFSP key priority interventions with the budget proposals
- Market Committees to have sector representation and sensitize traders on the importance of revenue
- Promotion of green energy
- Undertake project appraisals and pre-costing before final budget allocation
- Provision of first aid kits during all sports activities
- Decentralize public participation forums to sub ward and ward level
- Include county assembly members in public participation forums
- Increase time for public participation
- Timely reimbursement of facilitation to participants
- Need for uniformity in allocation of sports funds, can be 2 million across all wards
- Provision of a PA system at the budget participation

6.0 SUMMARY OF COUNTY LEADERSHIP REMARKS ACROSS THE PARTICIPATION FORUMS

6.1 Deputy Governor Remarks

- a) **Sexual Gender Based Violence(SGBV)** -The Deputy Governor noted that the County Government is working in collaboration with police and judiciary to ensure justice will be served for all reported cases. She also stated that the county will enhance mentorship program for girls. The county is working in partnership with Police to curb GBV and in seeking justice
- b) **Mombasa Diaspora engagement** -The Deputy governor appreciated participation of Mombasa Diaspora citizens in county budgeting process
- c) **Infrastructural development** - The Deputy governor noted that the national government is implementing the dualing of Mombasa Highway whose impact in the county would be instrumental. She also highlighted that the county is upgrading infrastructure in urban centres as centres of development. This would attract development partners funding such as the Kenya Urban Support Programme(KUSP)
- d) **Athi river water pollution** The DG Stated that the County Government in collaboration with Nairobi Rivers Commission is addressing water pollution challenges in Athiriver. She reiterated the county is represented in the commission

6.2 His Excellency the Governor's Remarks

- a) **Inclusive Development:** The Governor assured the participants on his administration commitment to equitable distribution of county resources. He also urged the diaspora groups to devise mechanisms of mobilizing citizens to ensure their participation in public forums.

- b) **Key priority interventions:** The Governor requested participants to consider the following priorities in the budget; water access, agriculture, health, roads and automation of government services.
- c) **Water Access:** The county is working on several water projects in Kibwezi East, including the Uyi dam in Masongaleni and the Athi-Tunguni Water project. Ensuring access to water is a key priority for the government, as outlined in the Governor's manifesto.
- d) **Taita Taveta/Makueni Conflict:** Makueni County citizens won't be required to pay taxes to the neighboring county, addressing a potential conflict issue.
- e) **human –wildlife conflict-**the county government constructed 76km fence and the national government would construct additional 60 km.
- f) **Ward Allocation:** The budget for 2023/24 allocates 43 million per ward across the county.
- g) **Grain Value Addition:** The government aims to activate the Makindu Grain Processing facility.
- h) **Universal Health Access:** The government plans to establish model health centers in each ward, ensuring 24-hour operation. Automation of health facilities will be implemented for efficient management. Diagnostic services for hypertension and diabetes will also be improved. The county was committed to addressing issues shortage of staff in health facilities.
- i) **Road improvement:** 23 roads have been selected by the national government for upgrading by KERRA. He reported that Syotuvali Bridge would be constructed by National Government.
- j) **Market Linkages:** Efforts will be made to address barriers created by middlemen in fruit value chains.
- k) **Quarterly Reporting on Project Implementation in Diaspora:** The county government pledges to involve diaspora citizens regularly in evaluating project progress.
- l) **ECDE Development:** 497 Early Childhood Development Education (ECDE) teachers' terms and the remaining cohort would be considered in the next FY 2024/25 budget
- g) **Bursary and scholarship programme-** the county government was committed to improving retention of students in schools. the bursary committees comprised of representatives from the ward. He reported that 23 students under the county scholarship has scored grade As
- h) **Own Source Revenue (OSR)-**The Governor urged the citizens to pay taxes and levies accrued to the county so as to enable the Government to bridge the financing gap. On land rates, the governor encouraged citizens to pay land /plot rates to ensure adequate resourcing for development initiatives in towns and markets. The government had automated revenue administration and management to reduce leakages and enhance efficiency.
- i) **New Administrative units-** to improve access of public services to citizenry, new administrative units such as subcounties, locations and sublocations had been established in collaboration with the national government.

7.0 Annexures



Figure 1: Kaiti Sub-County



Figure 2: Kibwezi East Sub-County



Figure 3: Kibwezi West Sub-County



Figure 4: Kilome Sub-County



Figure 5: Makueni Sub-County



Figure 6: Mbooni Sub-County



Figure 7: H.E the Governor Addressing participants in Mombasa Diaspora



Figure 8: H.E Governor and Deputy Governor and Hon. Senator at the Naoribi Public Participation Forum